## **Consolidated Financial Statements**

December 31, 2010



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## December 31, 2010

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# **Independent Auditors' Report**

To the Members of Council, Inhabitants and Ratepayers of The Corporation of Norfolk County

We have audited the accompanying consolidated financial statements of The Corporation of Norfolk County which comprise of the consolidated statement of financial position as at December 31, 2010 and the consolidated statements of operations, changes in net financial assets and cash flow for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the consolidated financial position of The Corporation of Norfolk County as at December 31, 2010 and its consolidated results of operations, consolidated changes in net financial assets and consolidated cash flow for the year then ended in accordance with Canadian public sector accounting standards.

Budget figures are provided for comparative purposes and have not been subject to audit procedures. Accordingly, we do not express any opinion regarding the budget figures.

Simcoe, Ontario March 6, 2012 Chartered Accountants
Licensed Public Accountants

## Management's Responsibility for Financial Reporting

The consolidated financial statements of The Corporation of Norfolk County have been prepared in accordance with Canadian public sector accounting standards. When alternative accounting methods exist, management has chosen those it deems most appropriate in the circumstances. These statements include certain amounts based on management's estimates and judgments. Management has determined such amounts based on a reasonable basis in order to ensure that the financial statements are presented fairly in all material respects.

The integrity and reliability of The Corporation of Norfolk County's reporting systems are achieved through the use of formal policies and procedures, the careful selection of employees and an appropriate division of responsibilities. These systems are designed to provide reasonable assurance that the financial information is reliable and accurate.

The County Manager is responsible for ensuring that management fulfills its responsibility for financial reporting and is ultimately responsible for reviewing and approving the consolidated financial statements before they are submitted to Council.

The consolidated financial statements have been audited on behalf of the members of council, inhabitants and ratepayers of The Corporation of Norfolk County by Millard, Rouse & Rosebrugh LLP, in accordance with generally accepted auditing standards.

Keith Robicheau, County Manager

Norfolk

## **Consolidated Statement of Financial Position**

As at December 31,	2010	2009
Financial Access		
Financial Assets		
Cash	\$ 11,753,228	\$ 10,046,162
Investments (note 3)	24,408,526	19,392,847
Taxes receivable	12,258,061	13,019,156
Accounts receivable	20,871,641	16,316,180
Other financial assets	12,809	143,482
Investment in Norfolk Power Inc. (note 4)	<u>29,411,945</u>	27,936,088
	98,716,210	<u>86,853,915</u>
Liabilities		
Accounts payable and accrued liabilities	20,154,834	15,370,990
Employee benefits liability (note 5)	3,875,873	1,568,115
Deferred revenue (note 6)	10,425,208	8,229,739
Short term financing	-	1,493,319
Solid waste landfill closure and post-closure liability (note 7)	14,861,630	15,534,831
Long term liabilities (note 8)	49,378,023	28,726,882
	98,695,568	70,923,876
Net Financial Assets	20,642	15,930,039
Non-Financial Assets		
Tangible capital assets (note 9)	464,504,168	437,991,056
Prepaid expenses	177,587	205,284
Inventory of supplies	350,887	201,383
	465,032,642	438,397,723
	400,002,042	100,001,120
Accumulated Surplus (note 10)	\$ <u>465,053,284</u>	\$ <u>454,327,762</u>



# **Consolidated Statement of Operations**

For the Year Ended December 31,	Budget 2010	2010	2009
Revenue	(note 16)		
Taxation Government grants - Federal (note 11) Government grants - Provincial (note 12) Recoveries from other municipalities User charges Other income (note 13)	\$ 63,571,300 136,700 68,741,400 4,742,300 23,462,100 9,534,800 170,188,600	\$ 63,500,882 7,496,469 72,429,827 4,133,661 27,592,008 9,397,376 184,550,223	\$ 61,575,069 3,657,030 65,146,225 5,010,134 28,049,074 9,310,209 172,747,741
Expenses			
General government Protection services Transportation services Environmental services Health services Social and family services Social housing Recreation and cultural services Planning and development	7,482,988 19,212,543 28,522,895 19,294,146 15,098,455 60,964,826 6,853,900 13,619,265 3,011,740 174,060,758	12,190,185 17,773,377 31,871,398 13,519,461 14,765,229 62,901,270 5,001,436 11,960,400 3,841,945 173,824,701	10,376,519 17,136,514 32,754,344 16,405,198 14,479,412 57,829,178 4,453,050 12,327,747 3,483,884 169,245,846
Annual surplus (deficit)	\$ <u>(3,872,158</u> )	10,725,522	3,501,895
Accumulated surplus, beginning of year		454,327,762	450,825,867
Accumulated surplus, end of year		\$ <u>465,053,284</u>	\$ <u>454,327,762</u>



# Consolidated Statement of Changes in Net Financial Assets

For the Year Ended December 31,	2010	2009
Annual surplus	\$ 10,725,522	\$ 3,501,895
Acquisition of tangible capital assets Amortization of tangible capital assets Loss on disposal of tangible capital assets Proceeds from sale of tangible capital assets	(47,714,626) 17,810,258 3,190,308 200,948	(26,198,490) 17,181,261 1,835,241 46,558
	<u>(15,787,590</u> )	<u>(3,633,535</u> )
(Acquisition) disposition of prepaid expenses (Acquisition) disposition of inventory of supplies	27,697 (149,504)	(6,274) 22,709
	(121,807)	<u> 16,435</u>
Net change in net financial assets Net financial assets, beginning of year	(15,909,397) 	(3,617,100) 19,547,139
Net financial assets, end of year	\$20,642	\$ <u>15,930,039</u>



## **Consolidated Statement of Cash Flow**

For the Year Ended December 31,	2010	2009
Cash provided by (used in):		
Operating transactions		
Annual surplus	\$ 10,725,522	\$ 3,501,895
Amortization of tangible capital assets Loss on disposal of tangible capital assets Change in equity - Norfolk Power Inc.	17,810,258 3,190,308 (1,475,857) 30,250,231	17,181,261 1,835,241 (1,927,088) 20,591,309
Changes in non-cash operating balances:	30,230,231	20,591,509
Taxes receivable Accounts receivable Other financial assets Accounts payable and accrued liabilities Employee benefits liability Deferred revenue Short term financing Solid waste landfill closure and post-closure liability Prepaid expenses Inventory of supplies	761,095 (4,555,461) 130,673 4,783,844 2,307,758 2,195,469 (1,493,319) (673,201) 27,697 (149,504)	(2,625,416) (5,712,912) 17,687 1,294,794 (213,122) 3,657,988 (114,900) (439,761) (6,274) 22,709
inventory or supplies	33,585,282	16,472,102
Capital transactions		10,472,102
Acquisition of tangible capital assets Proceeds from sale of tangible capital assets	(47,714,626) <u>200,948</u> (47,513,678)	(26,198,490) 46,558 (26,151,932)
Financing transactions		
Short term financing debentured Long term debt issued Long term debt repaid	1,493,319 21,491,187 (2,333,365) 20,651,141	- - (2,264,737) (2,264,737)
Net change in cash and cash equivalents	6,722,745	(11,944,567)
Cash and cash equivalents, beginning of year	29,439,009	41,383,576
Cash and cash equivalents, end of year	\$ <u>36,161,754</u>	\$ 29,439,009
Cash and cash equivalents consists of:		
Cash Investments	\$ 11,753,228 24,408,526	\$ 10,046,162 19,392,847
	\$ <u>36,161,754</u>	\$ <u>29,439,009</u>



## Notes to the Consolidated Financial Statements

Year Ended December 31, 2010

### 1. Incorporation

Effective January 1, 2001, Norfolk County was incorporated as a single tier municipality. Norfolk County assumed all assets, liabilities and operations of the former Town of Simcoe, Township of Norfolk and Township of Delhi, and some of the assets, liabilities and operations of the former City of Nanticoke and former Regional Municipality of Haldimand-Norfolk.

Based upon the provisions of the Fewer Municipal Politicians Act (1999) and regulations passed under this Act, Norfolk County was given the administrative responsibility as the Consolidated Municipal Service Manager, as well as the Board of Health, for the provision of Public Health and Social Services to both Haldimand County and Norfolk County. An Advisory Board (the Joint Health and Social Services Advisory Committee) made up of 3 Council representatives from each County provides recommendations to Norfolk County. Haldimand County has been given the administrative responsibility over investments and long term debt of the former regional municipality as at December 31, 2000, some of which are to be shared with Norfolk County.

### 2. Summary of significant accounting policies

The consolidated financial statements of The Corporation of Norfolk County are prepared by management in accordance with Canadian generally accepted accounting principles for local governments as recommended by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants.

Significant aspects of the accounting policies adopted by The Corporation of Norfolk County are as follows:

### a) Reporting entity

#### (i) Consolidated entities

The consolidated financial statements reflect the assets, liabilities, revenues, expenses, changes in accumulated surplus, and changes in net financial assets of the reporting entity. The consolidated financial statements include the activities of all committees of Council and local boards, municipal enterprises and utilities which are owned or controlled by the County. These consolidated financial statements include:

Norfolk County Public Library Board Simcoe Business Improvement Area Delhi Business Improvement Area

All inter-departmental and inter-organizational transactions and balances between these organizations have been eliminated.

The investments in government business enterprises are accounted for using the modified equity basis which is consistent with the Canadian generally accepted accounting treatment for government business enterprises. Under the modified equity basis, the business enterprise's accounting principles are not adjusted to conform with those of the County and inter-organizational transactions and balances are not eliminated.

The following government business enterprise is reflected in these consolidated financial statements:

Norfolk Power Inc.



## Notes to the Consolidated Financial Statements

Year Ended December 31, 2010

## 2. Summary of significant accounting policies (continued)

### (ii) Joint local boards

As explained in Note 1, Norfolk County has been given administrative responsibility for the following joint local boards:

Joint Health and Social Services Advisory Committee

Amounts paid to Norfolk County for Haldimand County's proportionate share of Health, Social and Family Services and Social Housing are recorded as recoveries from other municipalities on the Consolidated Statement of Operations.

### (iii) Accounting for school board transactions

The taxation, other revenue, expenses, assets and liabilities with respect to the operations of the school boards are not reflected in the municipal fund balances of these financial statements. The taxation revenue collected and remitted on behalf of the school boards amounted to \$20,371,946 (2009 - \$20,142,156).

#### (iv) Trust funds

Trust funds and their related operations administered by the municipality are not consolidated, but are reported separately on the "Trust Funds Statement of Continuity and Balance Sheet".

### (v) Programs reported on provincial fiscal year basis

The following 100% funded programs are administered by Norfolk County as the designated Board of Health. These programs are reported on a provincial fiscal year ending March 31. Accordingly, these programs are not included in the Consolidated Statement of Operations.

Preschool Speech and Language Program
Nurse Practitioner Program

#### (vi) Provincial offences fines

Norfolk County administers the Provincial Offences Act (POA) on behalf of the Ministry of the Attorney General for the Norfolk County Court Service Area.

Fine revenue is recognized as the payment is received. Fine revenue includes all monies received less payments made to other municipalities for monies received on their behalf, less payments made to the Ministry of the Attorney General for victim fine surcharges and dedicated fines. Revenue also includes outstanding transfers of fine receipts collected by other municipalities.

A receivable for the value of fines issued but unpaid as at the year-end date amounts to \$4,852,464 (2009 - \$4,510,004) and is not recorded in these consolidated financial statements.

### b) Basis of presentation

Revenue and expenses are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available and measurable; expenses are recognized as they are incurred and measurable as a result of goods or services and the creation of a legal obligation to pay.



## Notes to the Consolidated Financial Statements

Year Ended December 31, 2010

### 2. Summary of significant accounting policies (continued)

### c) Tangible capital assets

Tangible capital assets are recorded at cost less accumulated amortization. Costs include all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs. Contributed tangible capital assets are recorded at fair value at the time of the donation, with a corresponding amount recorded as revenue. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital asset commencing the year the asset is available for productive use. Half the normal rate of amortization is recorded in the initial year of productive use. Amortization rates are as follows:

Land improvements 4 to 75 years
Buildings and structures 10 to 75 years
Infrastructure 10 to 75 years
Vehicles, machinery and equipment 4 to 35 years

### d) Investments

Investments are recorded at amortized cost less any amounts written off to reflect a permanent decline in value. Investments consist of authorized investments pursuant to provisions of the Municipal Act and comprise of government bonds, debentures, pooled investment funds and short term instruments of various financial institutions.

Investment income earned on available current funds, reserves and reserve funds (other than obligatory funds) are reported in the period earned. Investment income earned on obligatory reserve funds is added to the fund balance and forms part of the respective deferred revenue balances.

### e) Inventory

Inventory of supplies held for consumption is valued at the lower of cost and replacement value.

#### f) Deferred revenue

The municipality receives funds for specific purposes which are externally restricted by legislation, regulation or agreement. These restricted funds are not available for general municipal purposes and are recognized as revenue in the fiscal year the funds are used for the specified purpose.

#### g) Government transfers

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made.

### h) Use of estimates

The preparation of financial statements in accordance with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reported period. Actual results could differ from management's best estimates as additional information becomes available in the future.



## **Notes to the Consolidated Financial Statements**

Year Ended December 31, 2010

### 3. Investments

Investments, as at December 31, consist of the following:

	Cost \$	2010 Market Value \$	Carrying Value \$
Government bonds and GICs Money market instruments Other	17,179,695 6,935,839 445,502	17,148,312 6,783,329 445,502	17,179,695 6,783,329 <u>445,502</u>
	24,561,036	24,377,143	24,408,526
	Cost \$	2009 Market Value \$	Carrying Value \$
Government bonds and GICs Money market instruments Other	12,015,958 6,850,030 <u>637,218</u>	12,033,948 6,739,671 637,218	12,015,958 6,739,671 637,218
	19,503,206	19,410,837	19,392,847

Included in the County's other investments are internal debentures with a coupon rate range of 5% to 6% (2009 - 5% to 6%) with a carrying value of \$445,502 (2009 - \$637,218).

## 4. Investment in Norfolk Power Inc.

Norfolk County owns 100% of Norfolk Power Inc.. Condensed financial information of Norfolk Power Inc. as at December 31, 2010 and for the year then ended is as follows:

Current liabilities         11,113,652         10,717,012           Long term liabilities         28,787,601         29,033,074           Equity         29,411,945         27,936,088           Equity         69,313,198         67,686,174           Revenue for the year         43,312,440         41,802,060           Expenses for the year         41,036,583         39,524,972           Net income for the year         2,275,857         2,277,088           Dividends issued to Norfolk County         (800,000)         (350,000)           Net increase in equity         1,475,857         1,927,088	Current assets Property, plant and equipment Other assets	2010 \$ 11,258,197 51,718,531 	2009 \$ 10,907,792 50,659,667 6,118,715
Long term liabilities       28,787,601       29,033,074         39,901,253       39,750,086         Equity       29,411,945       27,936,088         Revenue for the year       69,313,198       67,686,174         Expenses for the year       41,802,060         Expenses for the year       41,036,583       39,524,972         Net income for the year       2,275,857       2,277,088         Dividends issued to Norfolk County       (800,000)       (350,000)		69,313,198	67,686,174
Equity         29,411,945         27,936,088           69,313,198         67,686,174           Revenue for the year         43,312,440         41,802,060           Expenses for the year         41,036,583         39,524,972           Net income for the year         2,275,857         2,277,088           Dividends issued to Norfolk County         (800,000)         (350,000)		5명 : 전 <sup>4</sup> : 전 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	
Revenue for the year         43,312,440         41,802,060           Expenses for the year         41,036,583         39,524,972           Net income for the year         2,275,857         2,277,088           Dividends issued to Norfolk County         (800,000)         (350,000)		39,901,253	39,750,086
Revenue for the year       43,312,440       41,802,060         Expenses for the year       41,036,583       39,524,972         Net income for the year       2,275,857       2,277,088         Dividends issued to Norfolk County       (800,000)       (350,000)	Equity	29,411,945	27,936,088
Expenses for the year       41,036,583       39,524,972         Net income for the year       2,275,857       2,277,088         Dividends issued to Norfolk County       (800,000)       (350,000)		69,313,198	67,686,174
Dividends issued to Norfolk County (800,000) (350,000)	· · · · · · · · · · · · · · · · · · ·		
Net increase in equity <u>1,475,857</u> 1,927,088			
	Net increase in equity	1,475,857	1,927,088



## **Notes to the Consolidated Financial Statements**

Year Ended December 31, 2010

### 5. Employee benefits liability

a) The municipality provides certain employee benefits which will require funding in future periods and is comprised of the following:

	2010	2009
	\$	\$
Vested sick leave	2,728,539	1,731,261
Post retirement benefits	1,147,334	(163,146)
	3,875,873	1,568,115

The County is liable for WSIB claims and accrued severances. These liabilities as at December 31, 2010 are \$24,816 (2009 - \$17,079) and \$727,462 (2009 - \$687,618) respectively and are recorded in accounts payable and accrued liabilities.

Haldimand County also administers a reserve fund for employee benefits, in trust, from the former Regional Municipality of Haldimand-Norfolk, which has a gross amount of \$363,049 (2009 - \$454,925) which is to be shared with Norfolk County.

### b) Liability for vested sick leave benefits

Under the sick leave benefit plan, unused sick leave can be accumulated and some employees may become entitled to a cash payment when they leave the municipality's employment.

The liability for these accumulated days, to the extent that they have vested and could be taken in cash by an employee on termination, amount to \$2,728,539 (2009 - \$2,715,389).

The amount paid to employees who left the County's employment during the year amounted to \$254,992 (2009 - \$84,497). Anticipated payments in 2011 and subsequent years to employees who are eligible to retire are estimated as follows:

	\$
2011 - 2015	1,488,504
2016 - 2020	968,334
2021 and beyond	271,701
	2,728,539

### c) Workers' compensation

Norfolk County is a Schedule 2 employer under the Workplace Safely and Insurance Act and follows a policy of self-insurance for its employees and those of its Boards. The funding mechanism adopted provides for the full funding of all incurred claims and administered costs. The County has established a reserve fund for WSIB costs, which has a balance of \$2,539,306 (2009 - \$2,392,836). Of this balance, \$35,238 (2009 - \$37,311) is a reserve fund, in trust, from the former City of Nanticoke which is to be shared with Haldimand County.

Haldimand County also administers a reserve fund for workers' compensation, in trust, from the former Regional Municipality of Haldimand-Norfolk, which has a gross amount of \$392,295 (2009 - \$442,570) which is to be shared with Norfolk County.



## Notes to the Consolidated Financial Statements

Year Ended December 31, 2010

#### 6. Deferred revenue

A requirement of the public sector accounting principles of the Canadian Institute of Chartered Accountants, is that obligatory reserve funds be reported as deferred revenue. This requirement is in place as provincial legislation restricts how these funds may be used and under certain circumstances these funds may possibly be refunded. The balances in deferred revenue including obligatory reserve funds of The Corporation of Norfolk County are as follows:

	Opening Balance	Contributions Received	Investment Income	Revenue Recognized	Ending Balance
Recreational land \$	162,474	\$ 7,350	\$ 500	\$ (143,217)	\$ 27,107
Development charges	1,097,490	1,178,470	10,192	(375, 137)	1,911,015
Federal gas tax	6,519,070	3,838,240	60,168	(2,458,591)	7,958,887
Other	450,705	459,205	(100)	(381,611)	<u>528,199</u>
\$_	8,229,739	\$ <u>5,483,265</u>	\$ 70,760	\$ <u>(3,358,556</u> )	\$ <u>10,425,208</u>

### 7. Solid waste landfill closure and post-closure liability

Haldimand County is responsible for the operation of the Tom Howe landfill site. The landfill site is jointly owned by Norfolk County and Haldimand County and is available for use by local residents. The site has capacity of approximately 2,300,000 cubic metres with approximately 254,400 cubic metres of capacity remaining. At current average fill rates, the site has a remaining operating life of approximately four years.

The costs of closing and maintaining the landfill site are shared by both Norfolk County and Haldimand County. It is estimated that Norfolk County's share of the total cost to close and maintain the site is approximately \$16,935,902 with \$14,861,630 recognized in the financial statements and \$2,074,272 to be recognized as the capacity of the site is used up. Norfolk County has not designated any specific assets to assist with the cost of closing the site. Once the site has reached full capacity it is estimated that post-closure activities would continue for approximately 50 years.

Key assumptions in determining the liability at December 31, 2010 for the Tom Howe landfill site are as follows:

Tom Howe landfill site is expected to reach capacity in September 2014		
Remaining capacity of Tom Howe as at December 31, 2010	254,400 cub	oic metres
Inflation rate	2.0%	
Discount rate	4.0%	
Estimated time for post-closure site rehabilitation and monitoring	50 years	
	2010	2009
	\$	\$
Capital costs upon closure	532,046	748,779
Closed landfill site rehabilitation and monitoring	14,329,584	14,786,052
	14,861,630	15,534,831



## Notes to the Consolidated Financial Statements

Year Ended December 31, 2010

## 8. Long term liabilities

<ul> <li>a) Long term liabilities reported on the Consolidated Statement of Financial Position is comprised of the following:</li> </ul>	2010 \$	2009 \$
Total long term liabilities issued or assumed by the municipality and outstanding at the end of the year amounts to:	48,773,818	27,883,017
Total long term loans from reserve funds and outstanding at the end of the year amounted to:	604,205	843,865
	49,378,023	28,726,882

b) Of the long term liabilities reported above, principal payments are recoverable from general municipal revenues and are repayable as follows:

	\$
2011	3,653,576
2012	7,228,381
2013	3,594,904
2014	2,828,942
2015	2,953,246
Thereafter	29,118,974
	49,378,023

The above long term liabilities have maturity dates ranging from 2012 to 2025 with interest rates varying between 1.65% to 6.00%.

c) The long term liabilities in part (a) have been approved by by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayments and limits prescribed by the Ministry of Municipal Affairs and Housing.



# **Notes to the Consolidated Financial Statements**

Year Ended December 31, 2010

## 9. Tangible capital assets

	Land \$	Land Improvements \$	Buildings and Structures \$	Infrastructure \$	Vehicles, Machinery and Equipment \$	Assets Under Construction \$	2010 \$
Cost, beginning of year Additions Disposals Transfer to capital assets	9,583,173 688,531 - -	20,213,751 109,991 - -	107,871,242 4,387,238 (31,862)	445,833,981 19,225,877 (5,784,223)	38,887,606 4,611,931 (992,165)	18,539,954 44,256,620 - (25,565,562)	640,929,707 73,280,188 (6,808,250) (25,565,562)
Cost, end of year	10,271,704	20,323,742	112,226,618	459,275,635	42,507,372	37,231,012	681,836,083
Accumulated amortization, beginning of year Amortization Disposals	. <u>.</u>	10,752,680 471,625	30,781,074 2,599,240 (20,485)	142,217,597 11,696,928 (2,418,212)	19,187,300 3,042,465 (978,297)	- - -	202,938,651 17,810,258 (3,416,994)
Accumulated amortization, end of year		11,224,305	33,359,829	151,496,313	21,251,468		217,331,915
Net carrying amount, end of year	10,271,704	9,099,437	78,866,789	307,779,322	21,255,904	37,231,012	464,504,168



## **Notes to the Consolidated Financial Statements**

Year Ended December 31, 2010

## 9. Tangible capital assets (continued)

	Land \$	Land Improvements \$	Buildings and Structures \$	Infrastructure \$	Vehicles, Machinery and Equipment \$	Assets Under Construction \$	2009 \$
Cost, beginning of year Additions Disposals Transfer to capital assets	9,139,826 445,607 (2,260)	19,682,925 530,826 - -	104,309,037 3,564,401 (2,196)	435,792,585 13,176,143 (3,134,747)	36,788,620 3,451,580 (1,352,594)	13,510,021 22,613,057 - (17,583,124)	619,223,014 43,781,614 (4,491,797) (17,583,124)
Cost, end of year	9,583,173	20,213,751	107,871,242	445,833,981	38,887,606	18,539,954	640,929,707
Accumulated amortization, beginning of year Amortization Disposals	- - -	10,294,560 458,120 	28,294,429 2,488,841 (2,196)	132,148,414 11,328,431 (1,259,248)	17,629,985 2,905,869 (1,348,554)	- - -	188,367,388 17,181,261 (2,609,998)
Accumulated amortization, end of year	<u> </u>	10,752,680	30,781,074	142,217,597	19,187,300		202,938,651
Net carrying amount, end of year	9,583,173	9,461,071	77,090,168	303,616,384	19,700,306	18,539,954	437,991,056



## **Notes to the Consolidated Financial Statements**

Year Ended December 31, 2010

## 10. Accumulated surplus

The Corporation of Norfolk County segregates its accumulated surplus into the following categories:

		<u>2010</u>		2009
Investment in tangible capital assets Long term liabilities Unfinanced capital Short term financing	\$	464,504,168 (49,378,023) (384,301)	\$	437,991,056 (28,726,882) (13,826,632) (1,493,319)
Net investment in tangible capital assets		414,741,844		393,944,223
Investment in Norfolk Power Inc.		29,411,945		27,936,088
Delhi BIA surplus		14,554		19,257
Reserves Contingencies Capital purposes Other  Reserve funds		7,798,562 4,692,224 1,692,332 14,183,118		10,100,887 14,341,938 1,937,599 26,380,424
Capital replacement - sewer Capital replacement - water Waste management WSIB Other		6,159,966 8,619,324 1,536,753 2,539,306 2,708,104 21,563,453		5,255,344 9,032,526 1,260,747 2,392,836 3,641,148 21,582,601
Unfunded liability - solid waste landfill liabilities	\$_	(14,861,630) 465,053,284	\$_	<u>(15,534,831)</u> 454,327,762



## **Notes to the Consolidated Financial Statements**

Year Ended December 31, 2010

11. Government grants - Federal			
Federal transfers	Budget (note 16)	<u>2010</u>	2009
Operating Conditional	\$ 136,700	\$ 242,158	\$ 115,387
Capital Infrastructure stimulus funding Federal gas tax revenue	\$ <u>-</u> \$ <u>136,700</u>	4,795,720 2,458,591 \$ 7,496,469	3,001,199 540,444 \$ 3,657,030
12. Government grants - Provincial			
Provincial transfers Operating	Budget (note 16)	<u>2010</u>	2009
Ontario municipal partnership fund Conditional	\$ 8,810,000 59,931,400	\$ 8,694,700 60,253,469	\$ 9,742,600 52,700,170
Capital Infrastructure stimulus funding	\$ <u>68,741,400</u>	3,481,658 \$ 72,429,827	2,703,455 \$ 65,146,225
13. Other Income	Budget (note 16)	<u>2010</u>	<u>2009</u>
Licenses, permits, rents, and concessions Provincial offences and other fines Penalties and interest on taxes Investment income Developer contributed assets Proceeds from sale of land and other assets Loss on disposal of tangible capital assets Income from Norfolk Power Inc. (note 4) Donations	\$ 4,080,500 1,046,300 1,160,000 1,152,500 - 317,400 - 113,000	\$ 1,273,325 1,094,099 1,505,976 1,480,782 3,953,586 142,776 (3,190,308) 1,475,857 656,974 1,004,309	\$ 1,299,574 818,529 1,291,354 969,079 2,605,047 112,618 (1,835,241) 1,927,088 422,717 1,699,444
Other	1,665,100 \$ 9,534,800	\$ <u>9,397,376</u>	\$ <u>9,310,209</u>



## Notes to the Consolidated Financial Statements

Year Ended December 31, 2010

### 14. Contractual obligations

### a) Veolia Water Canada

Norfolk County has entered into an agreement with Veolia Water Canada for the operation and maintenance of the County's wastewater treatment facilities and pumping stations. The contract expires May 31, 2011. The annual cost of this contract for 2010 was \$2,118,608 (2009 - \$2,317,056).

### b) Landfill sites

Under the terms of an interim agreement between Norfolk County and Haldimand County, Haldimand County is responsible for the operation of two landfill sites within the geographic boundaries of Haldimand County, which are available for the use of both Counties. Norfolk County operates the Material Recovery Facility (MRF) located in Simcoe, on behalf of both Counties. Ownership of all facilities is vested jointly through Provincial legislation and/or asset allocation through the Arbitrator's Report following restructuring.

#### c) Ontario Provincial Police contract

Norfolk County has entered into a five-year agreement with the Solicitor General of Ontario for the provision of police services. The five-year term expires in December 2013. The annual cost of this contract for 2010 was \$11,972,548 (2009 - \$11,460,853).

### 15. Public liability insurance

Norfolk County has a program of risk identification, evaluation and control to minimize the risk of injury to its employees and to third parties and to minimize the risk of damage to its property and the property of others. It uses a combination of the self-insurance and purchased insurance to protect itself financially against the risk that it cannot reasonably control. The municipality is self-insured for public liability claims up to \$10,000 for any individual claim and \$10,000 for multiple claims arising out of a single occurrence. Purchased insurance coverage is in place for claims in excess of these limits to a maximum of \$20,000,000 with the exception of certain environmental liability claims, should such claims arise.

At December 31, 2010 there are outstanding legal and liability claims against Norfolk County. Any insured amounts have not been provided for in the financial statements, as the outcome of the related claim(s) is not in excess of insurance coverage. For claims not covered by purchased insurance, a reserve has been established by Norfolk County (post restructuring), which has a balance at December 31, 2010 of \$542,509 (2009 - \$305,904).

#### 16. Budget figures

The operating budgets adopted by Norfolk County Council were not prepared on a basis consistent with the reporting requirements of the Public Sector Accounting Board. Council did receive a supplementary budget presentation which provided the operating budgets in accordance with the PSAB reporting requirements but did not approve the budget in this format. The budget figures presented in the Consolidated Financial Statements present the operating budgets based upon the supplementary budget presentation provided to Council.



## **Segmented Information**

Year Ended December 31, 2010

The Corporation of Norfolk County is a single-tier municipality that provides a wide range of services to its residents. The major services chosen for segmented disclosure are the five departments which consume the greatest amount of the County's total operating expenses. The revenue and expenses reported for each segment includes directly attributable amounts as well as internal charges and recoveries allocated on a reasonable basis.

A description of each major service and the activities each provide are as follows:

#### Protection services

The protection services includes fire, police, conservation authority, protection inspection and control, emergency measures, and Provincial Offences Act.

### **Transportation services**

The transportation services department is responsible for the safe and efficient movement of people and goods within The Corporation of Norfolk County. Responsibilities include road construction and maintenance, traffic signals and signs, winter control, developing parking and traffic by-laws, and implementation and maintenance of street lighting.

#### **Environmental services**

This segment includes sanitary sewer system, storm sewer system, waterworks system, waste collection and disposal, recycling and administration.

### Social and family services

Social and family services includes general assistance for Ontario Works, assistance to aged persons for Norview Lodge, and child care.



# **Segmented Information**

Year Ended December 31, 2010

	Protection Services \$	Transportation Services \$	Environmental Services \$	Social and Family Services	Other Services [1]	Consolidated 2010
Revenue						
Taxation and payments in lieu	y <del>.=</del>	-	-	1. <del></del>	63,500,882	63,500,882
Grants	126,395	3,292,936	6,138,956	47,896,820	22,471,189	79,926,296
User charges	316,236	781,047	16,746,057	4,828,725	4,919,943	27,592,008
Other revenue [2]	978,731	=	=	2,392,093	8,684,356	12,055,180
Norfolk Power Inc.					1,475,857	1,475,857
Total revenue	1,421,362	4,073,983	22,885,013	55,117,638	101,052,227	184,550,223
Expenses						
Salaries, wages and benefits	3,468,118	8,321,170	3,607,836	14,759,522	27,020,181	57,176,827
Materials	564,191	9,138,073	1,125,571	1,550,421	4,234,975	16,613,231
Contracted services	12,871,351	3,242,384	3,264,265	1,570,344	5,984,460	26,932,804
External transfers	22,884	=	1,451,441	43,255,451	6,010,754	50,740,530
Financial expenses	60,977	159,525	61,255	39,552	2,614,739	2,936,048
Interest on long term liabilities	59,438	84,025	303,391	1,127,359	40,790	1,615,003
Amortization	726,418	10,926,221	3,705,702	598,621	1,853,296	17,810,258
Total expenses	17,773,377	31,871,398	13,519,461	62,901,270	47,759,195	173,824,701
Annual surplus (deficit)	(16,352,015)	(27,797,415)	9,365,552	(7,783,632)	53,293,032	10,725,522

<sup>[1]</sup> Other services - Includes general government, health services, social housing, recreation and cultural services and planning and development.

<sup>[2]</sup> Other revenue - Includes fines, penalties and interest on taxes, recoveries from other municipalities, investment income, sale of assets, prepaid special charges and donations.



# **Segmented Information**

Year Ended December 31, 2009

	Protection Services \$	Transportation Services \$	Environmental Services \$	Social and Family Services	Other Services [1] \$	Consolidated 2009
Revenue  Taxation and payments in lieu  Grants	- 166,341	- 3,838,353	- 3,077,927	- 41,095,490	61,575,069 20,625,144	61,575,069 68,803,255
User charges Other revenue [2]	443,472 726,385	1,001,295	16,079,953	5,101,064 3,010,593	5,423,290 8,656,277	28,049,074 12,393,255
Norfolk Power Inc.  Total revenue		4,839,648	<u>-</u> 19,157,880	49,207,147	1,927,088 98,206,868	1,927,088 172,747,741
Expenses						
Salaries, wages and benefits Materials	3,325,920 626,032	7,562,647 10,887,607	3,084,251 490,342	13,637,608 1,633,197	25,781,739 6,037,682	53,392,165 19,674,860
Contracted services	12,419,181	3,423,028	7,899,087	1,427,671	4,908,133	30,077,100
External transfers	18,537	- 189,578	909,496 107,682	38,690,763 681,291	4,615,380	44,234,176
Financial expenses Interest on long term liabilities	56,282 63,878	107,650	324,055		1,930,921 52,000	2,965,754 1,720,530
Amortization	626,684	10,583,834	3,590,285	585,701	1,794,757	17,181,261
Total expenses	17,136,514	32,754,344	16,405,198	57,829,178	45,120,612	169,245,846
Annual surplus (deficit)	(15,800,316)	(27,914,696)	2,752,682	(8,622,031)	53,086,256	3,501,895

<sup>[1]</sup> Other services - Includes general government, health services, social housing, recreation and cultural services and planning and development.

<sup>[2]</sup> Other revenue - Includes fines, penalties and interest on taxes, recoveries from other municipalities, investment income, sale of assets, prepaid special charges and donations.

# **Library Division - Schedule of Operations**

Year Ended December 31,	2010	2009
Revenue Grants Fees and service charges Financial charges and investment income Other revenue	\$ 181,003 61,086 345 7,999	\$ 177,522 29,121 34,502 14,740
Expenses Salaries, wages and benefits Materials and supplies Services Interdepartmental charges and interest	250,433 1,302,708 445,736 218,469 194,179	255,885 1,306,796 472,951 199,795 197,181
Capital  Excess (deficiency) of revenue over expenses before undernoted	<u>12,602</u> <u>2,173,694</u>	<u>53,913</u> <u>2,230,636</u>
items Transfer from reserves Transfer to reserves Debt principal repayments	(1,923,261) 32,910 (135,249)	(1,974,751) 121,651 - (3,200)
Excess (deficiency) of revenue over expenses for the year financed by net municipal levy	\$ <u>(2,025,600</u> )	\$ <u>(1,856,300</u> )

The above financial information is included in the consolidated financial statements of Norfolk County.



# **Museum Division - Schedule of Operations**

Year Ended December 31,	2010		2009
Revenue Grants Fees and service charges	,	411 \$ 790	62,887 84,752
	135,		147,639
Expenses Salaries, wages and benefits Materials and supplies Services Interdepartmental charges and interest	52, 30,	114 436 445	401,348 86,698 69,446 31,542
Capital	605,	<u>421</u> _ <u>153</u> _	14,971 604,005
Excess (deficiency) of revenue over expenses for the year financed by net municipal levy	\$ <u>(469,</u>	<u>952</u> ) \$_	(456,366)

The above financial information is included in the consolidated financial statements of Norfolk County.



# **Independent Auditors' Report**

To the Members of Council, Inhabitants and Ratepayers of **The Corporation of Norfolk County** 

We have audited the accompanying financial statements of trust funds of The Corporation of Norfolk County which comprise of the balance sheet as at December 31, 2010 and the statement of continuity for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, these financial statements present fairly, in all material respects, the financial position of The Corporation of Norfolk County's trust funds as at December 31, 2010 and the results of their operations and cash flow for the year then ended in accordance with Canadian public sector accounting standards.

Simcoe, Ontario March 6, 2012 M. Mand Rouse & Rocely LCP

Chartered Accountants

Licensed Public Accountants



# **Balance Sheet - Trust Funds**

Year Ended December 31, 2010

	Combined Cemetery Perpetual Care \$	Audrey Hellyer Trust \$	Mable Cattle Trust \$	W.P. Innes Trust \$	Arthur Mather Trust \$	Norview Residents Trust \$	Norview Bequest \$	OHRP \$	Museum Trust \$	Total 2010 \$	Total 2009 \$
Net Assets											
Cash	303,575	13,605	844	( <del>5</del> )	-	34,373	-	=	-	352,397	295,228
Investments (note 2)	281,197	_	-	38,000	51,000	52,200	42,563	-	-	464,960	510,605
Due from (to) Norfolk County	236,807	(19)	-	(61)	(3)	21,172	-	18,062	10,000	285,958	288,677
Accounts receivable (payable)	(1,352)					(139)		(18,062)		<u>(19,553</u> )	(18,715)
Total Net Assets	820,227	13,586	844	<u>37,939</u>	50,997	107,606	42,563		10,000	<u>1,083,762</u>	<u>1,075,795</u>
Trust Fund Balance	820,227	13,586	844	37,939	50,997	107,606	42,563		10,000	1,083,762	1,075,795



# **Statement of Continuity - Trust Funds**

Year Ended December 31, 2010

	Combined Cemetery Perpetual Care \$	Audrey Hellyer Trust \$	Mable Cattle Trust \$	W.P. Innes Trust \$	Arthur Mather Trust \$	Norview Residents Trust \$	Norview Bequest \$	OHRP \$	Museum Trust \$	Total 2010 \$	Total 2009 \$
Receipts Sale of plots and markers	55,867	_		-	_		_	_		55,867	38,222
Investment income	13,613	73	-	1,528	1,402	482	-		25	17,123	17,523
Resident contributions	<u>-</u>		-			195,486				195,486	218,116
	69,480	73		1,528	1,402	195,968			25	268,476	273,861
Disbursements Transfer to cemetery boards	13,386	-	÷.	4.500	-	-	_	-	-	13,386	12,985
Transfer to others				1,528	1,402	244,168	<del></del>		25	247,123	222,383
	13,386			1,528	1,402	244,168			25	260,509	235,368
Net Receipts for the Year Trust Fund Balance	56,094	73	-	-	-	(48,200)	-	-	-	7,967	38,493
- beginning of year	764,133	13,513	844	37,939	50,997	155,806	42,563		10,000	1,075,795	<u>1,037,302</u>
Trust Fund Balance - end of year	820,227	13,586	844	37,939	50,997	107,606	42,563		10,000	1,083,762	1,075,795



## Notes to the Trust Funds Financial Statements

Year Ended December 31, 2010

### 1. Summary of significant accounting policies

### a) Basis of accounting

Revenue and expenditures are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenue as it becomes available and measurable; expenditures are recognized as they are incurred and measurable as a result of receipt of goods and services and the creation of a legal obligation to pay.

## b) Use of estimates

The preparation of periodic financial statements occasionally requires management to make assumptions that affect reported amounts of certain assets and liabilities at the year-end date and certain revenue and expenses for the year then ended. Actual amounts may differ from those estimates.

#### 2. Investments

The total investments of \$464,960 (2009 - \$510,605) are recorded at their fair market value which is the lower of cost and market value. Short term investments are comprised mainly of guaranteed investment certificates and term deposits.

#### 3. Statement of cash flows

A statement of cash flows has not been provided as the information is readily available in the financial statements provided.

